A.1 • Non-profit plans in Washington, D.C. are required to offer Open Extrollment of Columbia A.2 • CareFirst Open Enrollment Membership in the District of Columbia A.3 • CareFirst Open Enrollment Membership in the District of Columbia A.4 • Health Plans exiting Medicare Choice and Medicaid Risk A.4 • Health Plans exiting Medicare and Medicaid A.5 • In Maryland, the Health Care Foundation is statutorily created A.6 • In Maryland, the Health Plans exiting Medicare and Medicaid A.7 • In Maryland, the Health Care Foundation is statutorily created A.8 • In Maryland, the Health Care Foundation is statutorily created A.8 • In Maryland, the Health Care Foundation is statutorily created A.8 • In Maryland, the Health Care Foundation is statutorily created A.9 • In Maryland, the Health Care Foundation is statutorily created A.9 • In Maryland, the Health Care Foundation is not in the public interest unless appropriate steps have been taken to (2) ensure that the value of public or charitable assets of a nonprofit health service plan or a health maintenance organization will be distributed to the Maryland Health Care Foundation that was established in §20-502 of the Health Care Foundation that was established in §20-502 of the Health Care Foundation that was established in §20-502 of the Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will be distributed to the Maryland Health Care Foundation will b	Indaa	Data Data	Business Purpose and Foundations
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Maryland General Assembly website (mlis.state.md.us), Insurance code 2001 Methodologies: 5.65-301 States: (a) The appropriate regulating entity shall approve an acquisition unless it finds the acquisition is not in the public interest. (b) An acquisition is not in the public interest unless appropriate steps have been taken to: (1) ensure that the value of public or charitable assets is safeguarded; (2) ensure that. (i) the fair value of the public or charitable assets of a nonprofit health service plan or a health maintenance organization will be distributed to the Maryland Health Gare Foundation that was established in §20-502 of the Health-General Article 520-502 States: 7. There is a nonprofit Maryland Health Care Foundation established to promote public awareness of the need to provide more timely and cost-effective care for Marylanders without health insurance and to receive monesy that can be used to provide more timely and cost-effective care for Marylanders without health insurance and to receive monesy that can be used to provide more timely to programs that expand access to health care services for uninsured Marylanders. 6.6 Missions of Foundations Created from BCBS Conversions, possible mission of D.C. and DE foundations Created from BCBS Conversions, possible mission of D.C. and DE foundations 6.7 Foundations 6.8 Carant Makers in Health, A Profile of New Health Foundations, March 200 Community Catalyst website 7. The Foundation center website 8. Assumptions: 8. Foundations created from the conversion of BCBS plans followed the copers doctrine, since all foundations resulting from converting Blues plat to date have health care as their sole mission. This is true even in state that lacked legislative requirements which dictated that foundation money must be spent on health care. 6. Grantmakers in Health describes the concept of the cy pres doctrine as follows: 8. "This trend [the transfer of assets from a non-profit foundation to another type of health organization] is supported	. 5	a In Manufacture 1 (1) YV	25, 2000
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Sources:			
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The Foundation Center website Individual foundation websites Assumptions: Foundations created from the conversion of BCBS plans followed the co		Conversions, possible mission of D.C. and DE	- Health Plan press releases - Community Catalyst website
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another type of health organization] is supported by the <i>cy pres</i> doctrine, which supports an application of the assets to a mission a close as possible to that of the original nonprofit organization."			rollows:
Per Capita Analysis of Sources: Per Capita Analysis of			another type of health organization] is supported by the <i>cy pres</i> doctrine, which supports an application of the assets to a mission as
	•	Per Capita Analysis of	Sources:

A. Business Purpose and Foundations					
Index	Data Reference	Sources, Assumptions, Methodologies			
	Conversion of BCBS Plans	- Health Plan press releases			
		- Community Catalyst website			
		- The Foundation Center website			
		- Individual foundation websites			
		- U.S. Census Bureau, State and County QuickFacts, 2000			
	•	Methodologies:			
		- Per capita foundation amount = Foundation asset amount + Appropriat			
		population			
		> Foundation asset amount = The most recent total asset amount			
		given for foundations created as a result of a conversion of a BCBS			
		health plan was used.			
		Propriate Population - The Census bureau provided the 2000			
		population data for each state where a foundation was created.			
A.8	Addition of PBO	 For MD, DC and DE, the populations have been combined. Sources: 			
	foundations could increase	· ·			
	Annual Amount of Health	 The Foundation Center, a customized report extracted from the Foundation Grants Index, December 2001 			
	Care Grants Awarded in	• Assumptions:			
	Maryland, Delaware, and				
	Washington, D.C. by 97%-	 The current annual amount of health care grants awarded in Maryland, Washington, D.C. and Delaware in 2000 is extracted from The 			
	107%	Foundation Grants Index by The Foundation Center. The Foundation			
		Grants Index is based on grants of \$10,000 or more awarded for health			
		organizations and health related activities by a sample of 1,015 larger			
	•	foundations. The Foundation Grants Index is not inclusive of every			
		grant awarded for health organizations and health related activities in			
		Maryland, Delaware, and Washington, D.C., but represents one of the			
		most comprehensive databases assembled on this subject.			
		 The grants awarded were for health organizations and health-related 			
		activities as classified under the National Taxonomy of Exempt Entities			
		as codes E, F, G and H.			
		Methodologies:			
		Percentage increase in health care grants in MD, DE, DC = CareFirst			
		foundations potential annual grant amount + Current annual grant			
		amount			
		> Current annual grant amount = Report showed current annual			
		amounts awarded in Maryland (\$31M), Washington, D.C (\$11M)			
		and Delaware (\$18M) for a total of \$61M given in the three areas.			
		> CareFirst foundations potential annual great annual D			

- CareFirst foundations potential annual grant amount = Range of grants that the CareFirst foundations could potentially award (\$59M-\$65M). See "Estimated Annual Dollar Amount Awarded by CareFirst Foundations"
- The CareFirst potential annual grant amount (\$59M-\$65M) divided by the current annual grant amount (\$61M) results in a 97%-107% increase in annual health care grants in Maryland, Delaware, and Washington, D.C.
- The sum of CareFirst foundations potential annual grant amount and the current annual grant amount should equal to between \$120M-\$126M.

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A.9 • Estimated Annual Dollar
Amount Awarded by
CareFirst Foundations and
the HealthCare Georgia
Foundation

Sources:

- The Foundation Center, the Foundation Directory Online, 2001
- WellPoint and CareFirst, Agreement and Plan of Merger, November 2001
- IRS, Handbook 7.8.3 Private Foundations Handbook, 2001
- Assumptions:
 - The percentage of total assets spent on grants in 2000 by the largest foundations in Georgia, Maryland, Washington, D.C. and Delaware who have health care as a part of their mission can be applied to the CareFirst foundations and HealthCare GA to estimate a range of the annual amount of grants the new foundations could award.
- Methodologies:
 - Percentage of total assets spent on grants by the largest foundations that

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include "health care" as a part of their mission = Straight and Weighted Averages of (Amount of grants given in 2000 by each foundation + Amount of assets for each foundation in 2000)

- > Amount of grants given in 2000 by each foundation (in Maryland, Delaware, and Washington, D.C.) = Identified the five largest foundations within the Maryland, Delaware, and Washington, D.C. area that include "health care" as a part of their mission. These five foundations are listed below in order of total assets (year 2000, largest to smallest); the sum of grant monies each foundation awarded in 2000 is provided in parentheses.
 - ≈ Morris and Gwendolyn Cafritz Foundation, DC (\$13.2M)
 - The J. Willard and Alice S. Marriott Foundation, DC (\$11.1M)
 - ≈ The Abell Foundation, MD (\$12.7M)
 - France-Merrick, MD (\$11.3M)
 - ≈ The Crystal Trust, DE (\$7.1M)
- > Amount of grants given in 2000 by each foundation (in Georgia) = Identified the five largest foundations within Georgia that include "health care" as a part of their mission. These five foundations are listed below in order of total assets (year 2000, largest to smallest); the sum of grant monies each foundation awarded in 2000 is provided in parentheses.
 - ≈ Robert W. Woodruff Foundation (\$149.9M)
 - ≈ Community Foundation for Greater Atlanta (\$22.1M)
 - ≈ Bradley-Turner Foundation (\$20.7M)
 - Callaway Foundation (\$7.8M)
 - Carlos and Marguerite Mason Fund (\$5.5M)
- > Amount of assets for each foundation in 2000 = Data from The Foundation Center
- The average amount of assets awarded by these foundations was 4.9%. The weighted average was 4.8%.
- The IRS Private Foundations Handbook, Chapter 6 states that: "a private foundation must make qualifying distributions ... equal to substantially all of the lesser of its: 1) adjusted net income, or 2) minimum investment return (5% of the fair market value of the foundation's assets)". This effectively means that private foundations must pay out approximately 5.0% of their assets each year (some of this 5.0% may go to administration) in order to maintain their non-profit status.
- Based on the calculations above and the IRS Private Foundations Handbook, it is reasonable to apply 4.8-5.0% range to the \$1.3B Total Assets of the CareFirst foundations and the \$113M Total Assets of HealthCare Georgia. To be conservative, however, the range that was applied was 4.5-5.0%. By multiplying 4.5-5.0% by \$1.3B, an estimated range of annual giving is \$58.5M-\$65.0M that the CareFirst foundations could donate annually to health care. The range of 4.5-5.0% was also applied to HealthCare Georgia, to arrive at an estimated range of \$5.1M-\$5.6M that the HealthCare GA Foundation could donate annually to health care.
- A.10 Foundations Created by Health Plan or Hospital Conversions in CareFirst's Jurisdiction and Georgia and Their Annual Grants Awarded (2000)
- Sources
 - Grant Makers in Health, A Profile of New Health Foundations, March 2001
 - The Foundation Center, The Foundation Directory Online, 2001
- Assumptions:
 - The data is presented by comparing the current amount of actual grants awarded by foundations created by health care conversions in each jurisdiction in 2000 and the potential grant amount if the CareFirst and HealthCare Georgia foundations were operational. Since 2001 grant data is not yet available it is not possible to compare the current amount of annual grants to the current value of the CareFirst foundations or HealthCare GA.
 - In one instance (Georgia Osteopathic Institute), 2000 grant data was not

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available. In this case, we assumed they grant at the same rate as other foundations, so we applied the percentage of assets that the other foundations gave in grants to the GA Osteopathic Institute to complete the calculations.

Methodologies:

- The foundations created by health care conversions in Maryland and Washington, D. C. are listed below with the annual amount of grants given in 2000 (to date, no foundations have been created from health care conversions in Delaware):
 - Consumer Health Foundation, DC (\$1,100,573)
 - The Horizon Foundation, MD (\$2,611,438)
 - The Horizon Foundation was established in 1998 as a result of the merger of Johns Hopkins Medicine with Howard County General Hospital. Although both merging entities were nonprofit organizations, and therefore, were not required by Maryland regulations to establish a foundation, the Board of Directors nonetheless decided to create The Horizon
- By adding the range of grants that the CareFirst foundations could potentially award (\$59M-\$65M), the new annual amount given to health care in Maryland, Delaware, and Washington, D.C. by foundations created from a conversion increases from \$4M to between \$63M-\$69M.
- The foundations created by health care conversions in Georgia are listed below with the annual amount of grants given in 2000:
 - Georgia Osteopathic Institute, (\$136,849, estimated)
 - Health 1st Foundation, (\$240,000)
 - Spaulding Health Care Trust, (\$438,237)
 - Georgia Health Foundation, (\$478,237)
- By adding the range of grants that the HealthCare Georgia Foundation could potentially award (\$113M x 4.5%= \$5.1M and \$113M x $\,$ 5.0%=\$5.7M), the new annual amount given to health care in GA by foundations created from a conversion increases from \$1.3M to between \$6.4M-\$7.0M.

A.11 California Endowment grants in 2000

- Source:
 - The California Endowment, The Changing Faces of Health, 1999-2000 (annual report)

Methodologies:

- Percentage of assets awarded in grants = Annual amount awarded in grants + California Endowment's total assets
 - Annual amount awarded in grants = The CA Endowment's fiscal year ended in February 2000. The foundation awarded \$197M in grants during the year.
 - California Endowment's total assets = at the end of February 2000, the endowment's assets were valued at \$3.7Billion.

A.12 CareFirst Funding Used to Expand the Medicaid Program

- Sources:
 - KPMG Report to the Maryland Health Care Foundation, Meeting Unmet Health Care Needs in Maryland: Priority Issues and Investments, November
 - U.S. Census Bureau, Current Population Reports- Health Insurance Coverage: 2000, September 2001

U.S. Census Bureau, State and County QuickFacts, 2000

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- Assumptions:
 - In the report, KPMG uses an average health care insurance cost of \$2,500 per capita, with 50% of this amount being subsidized by the federal government since individuals qualify for federal matching funds. Therefore, the average cost of insuring an individual who qualifies for federal matching funds is \$1,250.
 - The \$1,250 has been applied to cover individuals in Maryland, Washington, D.C. and Delaware for this analysis.
 - We have assumed that there are at least 52,000 individuals in the three



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jurisdictions that would qualify for federally subsidized Medicaid.

Methodologies:

- Number of uninsured that CareFirst foundations can cover = Estimated annual amount awarded by CareFirst foundations + Cost of covering one uninsured person
 - > Estimated annual amount awarded by CareFirst foundations = \$58.5M-\$65.0M (see "Estimated Annual Dollar Amount Awarded by CareFirst Foundations")
 - Cost of covering one uninsured person = \$1,250 (see assumption above regarding KPMG's use of \$2,500 as the per capita average health care insurance cost)
- This calculation estimates that CareFirst foundations could insure a range of 46,800 to 52,000 people through expanding the Medicaid program.

A.13 • Comparison of Charitable Giving By Blue Cross Blue Shield of Georgia and Blue Cross of California Pre vs. Post Conversion

Sources:

- WellPoint, November 2001
- Blue Cross Blue Shield of Georgia, November 2001

Methodologies:

- Percentage change in charitable giving = Charitable giving postconversion + Charitable giving pre-conversion
- Charitable giving post-conversion
 - > For both companies, post-conversion years were 1996-2000
 - Blue Cross Blue Shield of Georgia donated on average \$798,000 per year
 - ≈ WellPoint donated on average \$777,000 per year
- Charitable giving pre-conversion
 - > For both companies, pre-conversion years were 1993-1995
 - Blue Cross Blue Shield of Georgia donated on average \$413,000 per year
 - ≈ WellPoint donated on average \$555,000 per year
- BCBS GA has shown a 93% increase in post-conversion donations and WellPoint has shown a 40% increase.

A.14 • Percentage of Uninsured in California, Georgia and other States Where Blues Plans Have Converted

Sources:

- U.S. Census Bureau, Current Population Reports- Health Insurance Coverage: 2000, September 2001
- U.S. Census Bureau, Current Population Reports- Health Insurance Coverage: 1997, September 1998

• Assumptions:

- Blues plans in thirteen states converted to for-profit status prior to 2000 and are now operating as Anthem, Cobalt, Trigon and WellPoint. Although Anthem has announced its intent to acquire Blue Cross Blue Shield of Kansas, this sale was excluded from our analysis because Blue Cross Blue Shield of Kansas has not yet completed its conversion.
- The U.S. Census Bureau added a "verification" question to its 2000 survey which produced a lower and more accurate estimate of the uninsured. Only 1998 and 1999 survey data results have been modified to reflect this change. Therefore, a trend cannot be drawn between uninsured rates reported prior to 1998.

Methodologies:

- Definition: Compound annual growth rate (CAGR) = (Number at the end of the period ÷ Number at the beginning of the period)(1 * number of years in the period) 1
- Compound annual growth rate (CAGR) of the percentage of uninsured in California, Georgia and other States where Blues plans have converted = (2000 Uninsured Rate + 1998 Uninsured Rate)^{0.5} - 1
 - > Georgia Example:



Index Data Reference

Sources, Assumptions, Methodologies

- ≈ 2000 Uninsured Rate 0.144
- ≈ 1998 Uninsured Rate 0.163
- Divide the 2000 Uninsured Rate (.144) by the 1998 Uninsured Rate (.163) to arrive at .883. Take .883 to the power of (1/(2000-1998)) or ½. and subtract 1. Multiply this number by 100 (to turn the number into a percentage) to arrive at -6.0%. This is the rate the uninsured population has decreased in Georgia between 1998 and 2000.

Index	Data Reference	B. Competition
B.1	Companies licensed to	Sources, Assumptions, Methodologies
	transact health insurance in	Sources:
		- InterStudy, HMO Directory, 11.2 edition (2000 data)
	Maryland, Delaware, and	- InterStudy, PPO Directory and Performance Report, 2.0 edition (2000 data
	Washington, D.C.	• Methodologies:
		- Unique is defined as insurers that have different parent
		companies/ownership
		- The number of unique HMO and PPO insurers listed in the InterStudy
		directories were counted within CareFirst's jurisdictions: Maryland,
		Delaware and Washington D.C.
		> Combined there are 54 unique HMO and PRO:
		and PPO insurers
		 6 insurers offer both PPO and HMO plans There are 16 unique HMOs operation in the three C.
		and to diagram of the three Carefirst
		jurisdictions
		4 HMOs serve members in all three CareFirst jurisdictions
		■ Aetna U.S. Healthcare
		■ CareFirst, Inc.
		≡ CIGNA HealthCare
		■ Mid-Atlantic Medical Services, Inc.
	•	> There are 44 unique PPOs
		≈ Approximately 60% operate in all CareFirst three jurisdictions
.2	Definition of "Medical	• Sources:
	Coverage"	
	-	 CareFirst, product marketing materials, 2001 Methodologies:
		- CareFirst defines medical coverage as members who are enrolled in
		individual, small group, or large group medical service products
		including HMO, PPO, POS, and Indemnity plans. Members enrolled in
		Ancillary products such as dental and vision plans only are not
.3 •	CareFirst market share:	considered "medically covered members."
•		Sources:
	CareFirst membership	- WellPoint, enrollment data, September 2001
	divided by the eligible	- CareFirst, enrollment and population data, June 2001 utilizing:
	population residing in each	> CACI Marketing Systems' Scan/U.S. demographic software based
	CareFirst jurisdiction	on Census 1990 data
		> Employee Benefits Research Institute, Primary Sources of Coverage,
		1999 data
		Assumptions:
		> As noted below, WellPoint provided Unicare membership by state
		of residence. In order to match Unices a result of the sidence of
		of residence. In order to match Unicare members with CareFirst
		jurisdictions, we had to exclude the Unicare members residing in
		Montgomery and Prince George counties. We assumed that total
		Unicare Maryland membership multiplied by the percentage
		eligible population in Montgomery and Prince George (as a portion
		or Maryland's total eligible population) would serve as a reasonable
		proxy for Unicare membership in these two counties.
	•	Methodologies:
		- CareFirst membership was divided by the "eligible population" residing
		in each Carefirst jurisdiction.
		> Eligible population is defined as the population that is covered by
		commercial insurance and excludes the uninsured, CHAMPUS, and
		65+ with traditional Medicare only
		Scan/U.S. software projected June 2001 population counts for
		each county for residents aged acress tor
		each county for residents aged <65 and 65+
		2 time y sources of Cobernse report estimated the percentage
•		or population aged <65 and 65+ that were not covered by
		commercial insurance in 1999
		> CareFirst Maryland is comprised of all counties except Montgomery
		and Prince Control II
		and I mice George - these two counties harder Washington D.C.
		and Prince George - these two counties border Washington, D.C. and are considered part of CareFirst's Washington, D.C. affiliate,